



# Chapel Hill Strategic and Financial Sustainability Plan



#### **Consultant Presentation**

- Chapel Hill Transit State of the System
- Upcoming Challenges
  - Capital Needs
  - Staffing
- Solutions and Potential Opportunities
- Next Steps



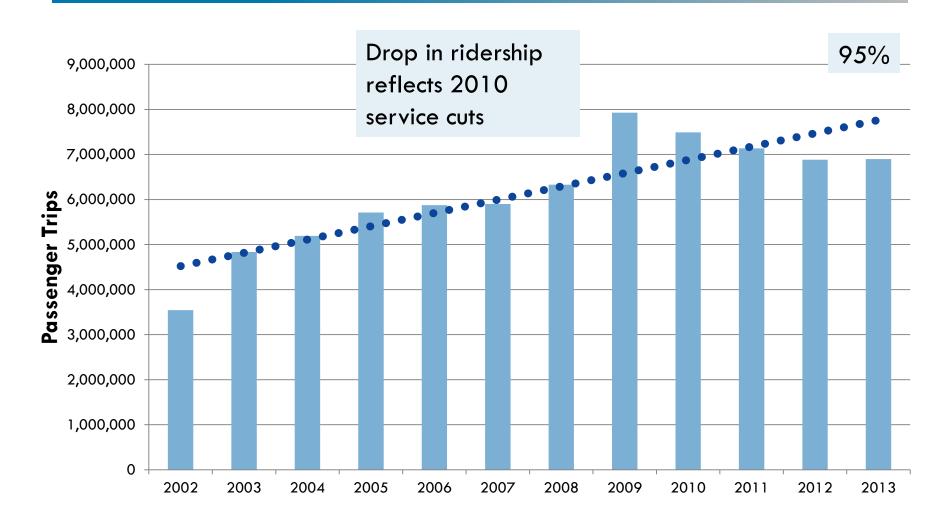
# Strategic and Financial Sustainability Plan



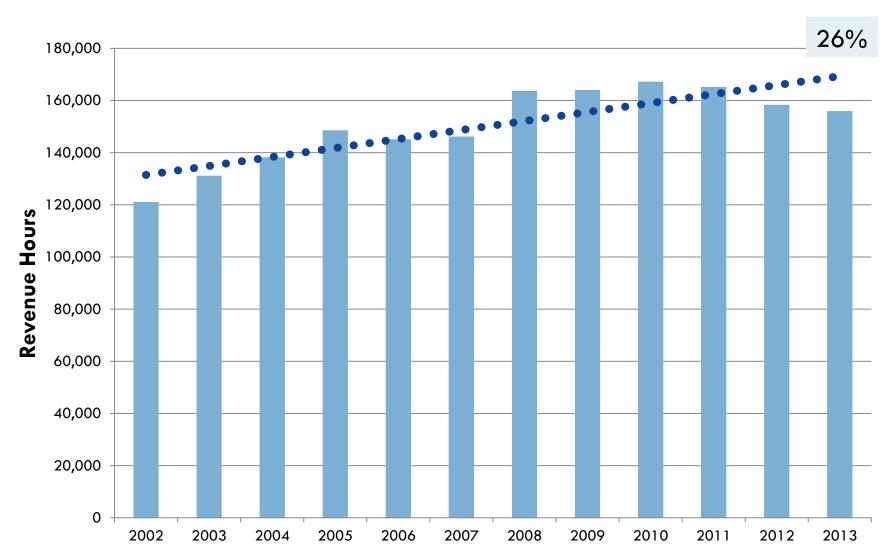
#### Strategic and Financial Sustainability Plan

- Vision and Strategic Plan
- Organizational and Staffing Plan
- Funding and Financial Plan
- Intended to Position CHT for Continued Success
  - Ensure service is aligned with community and partner goals
  - Balance resources with agency, partner, and community needs
  - Craft strategy for future growth and development
  - Respond to regional opportunities

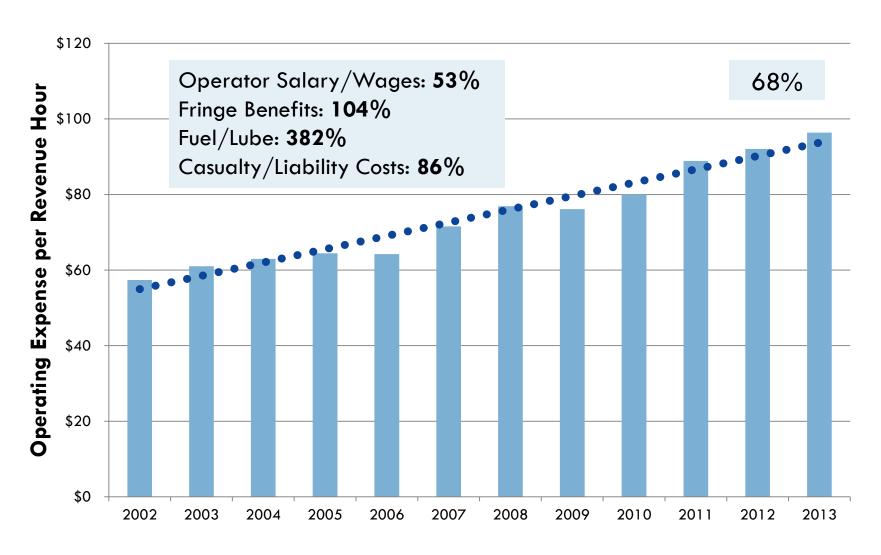
# Significant Ridership Growth



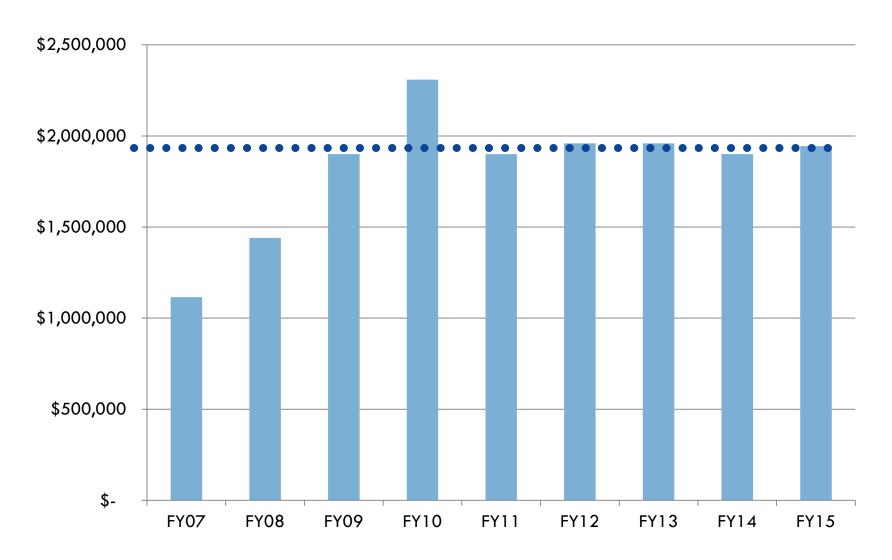
# Significant Increase in Service Provided



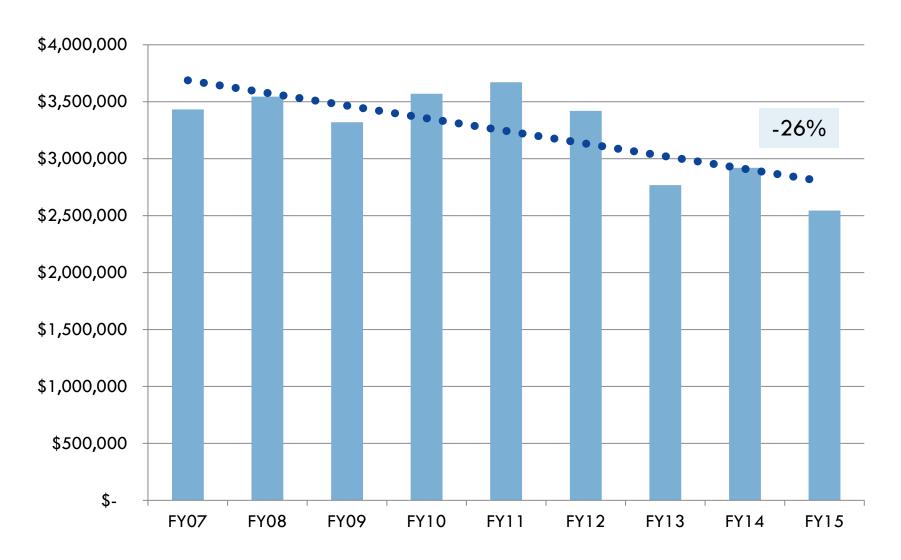
#### Increase in Cost per Hour of Service



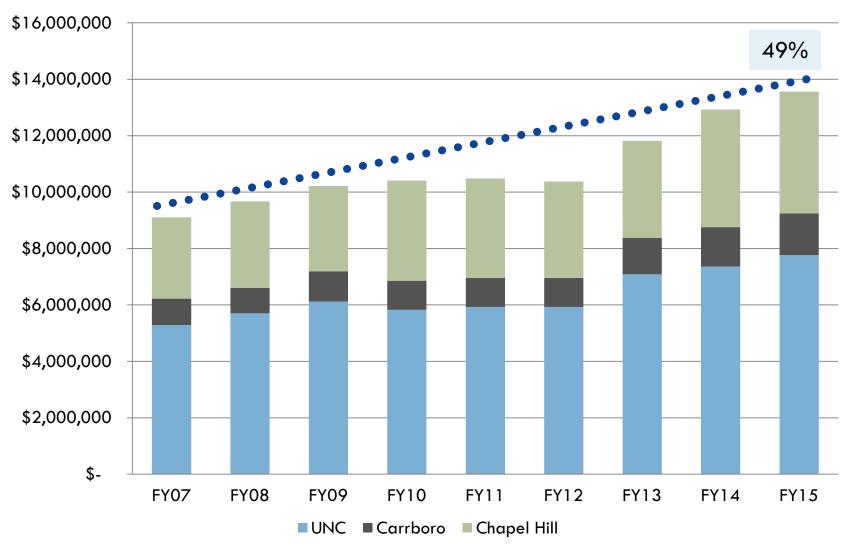
#### Revenue Trends: Federal Funding



# Revenue Trends: State Funding



#### Chapel Hill Transit – Partner Contributions



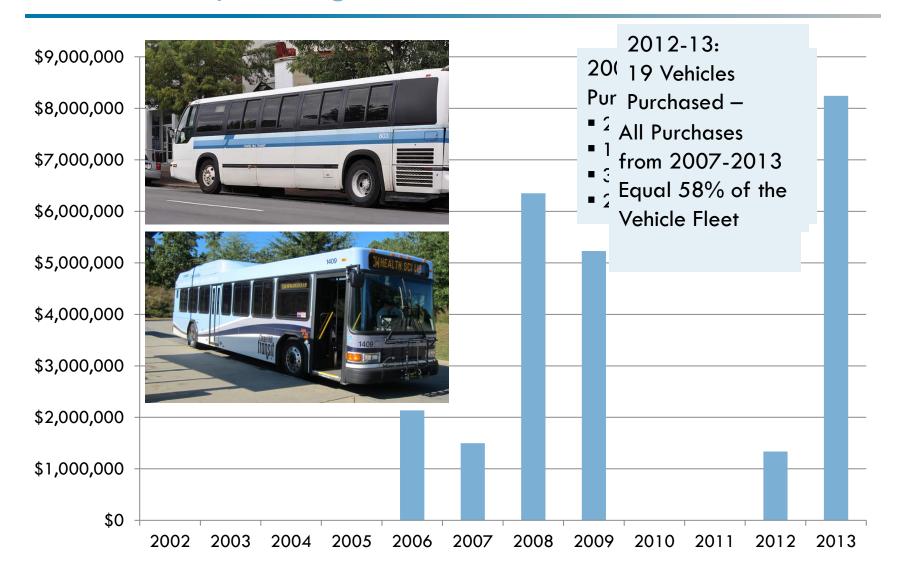
#### State of the System

- Growth has Stabilized
  - Ridership and service hours remained steady
  - Cost increases largely reflect inflation
- But, Impact of Growth and Expansion Still Being Felt
  - Providing more service
  - Cost of each unit of service increased
  - Funding equation changed
    - Federal and state funds flat, declining and changing
    - Partner increases offset declines
- Growth Occurred Without Corresponding Investments
  - Capital mostly vehicles but also some facilities
  - Staffing operators, mechanics, and supervisors
- Chapel Hill Transit Operations are Financially Unsustainable

#### State of the System – Implications of Funding Shortage

- Long Term Under-Investment in Capital
  - Focus on operations and service expansion
    - Supported in part by flexing capital funds to operations
  - Historically CHT's capital program relied on Congressional earmarks and ARRA grants

#### Historical Spending on Fixed-Route Vehicles



#### State of the System

- Long Term Under-investment in Staffing
  - Historic under-investment (2002)
  - Magnified challenge during recession

#### State of the System

- \$80 million (estimated) additional revenues needed over next 10 years
  - Invest in capital investments
    - Buses, paratransit vehicles, technology, and park-and-ride lots
  - Invest in staff and operations
    - Operators, mechanics and supervisors



# **Operations and Maintenance Staffing**

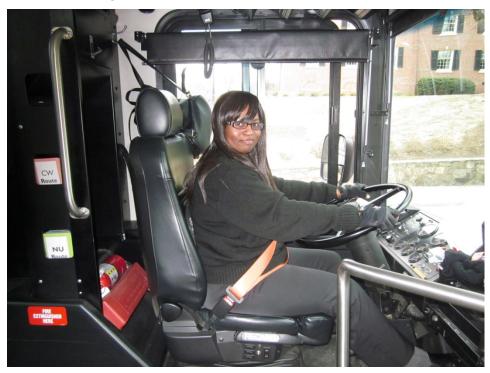


# Critical Staffing Issues

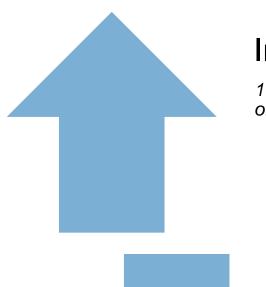
#### Three Primary Challenges

- Transit Operators
- Maintenance Staff
- 3. Operations and Maintenance Supervisors

Need is for front line staff – people sitting behind steering wheels, using wrenches, and supervising these workers



#### Transit Operators - Revenue Hours per Operator



CHT - 1,510 (2013)

Industry High – 1,500

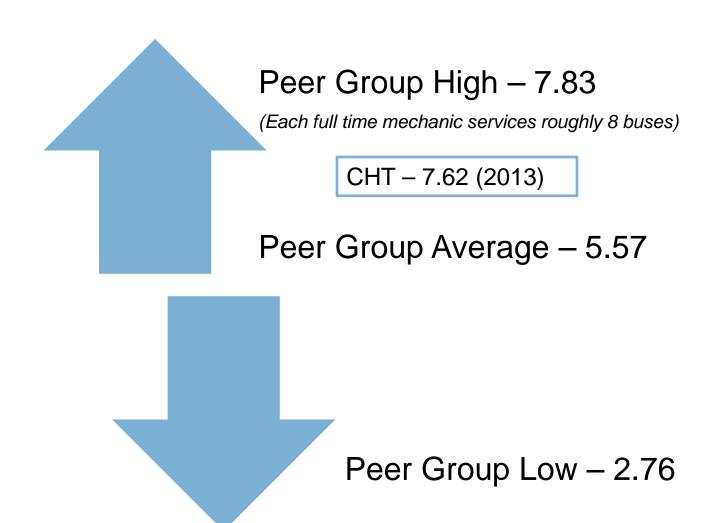
1 driver for every 1,500 revenue hours of service

Peer Group Average – 1,267

Industry Low – 1,100

Source: National Transit Database

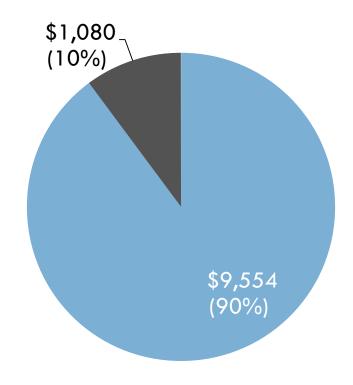
#### Maintenance Staff – Buses per Full Time Mechanic



Source: National Transit Database

# Implications of Under-staffing

- Stability
  - Turnover and absenteeism
- Service Quality
  - Service disruptions
  - Increased customer service complaints
- Service Costs
  - Reliance on overtime



- Average Daily Total Regular Operator Pay
- Average Daily Total Operator Overtime Pay



# Fleet Management and Replacement



#### Transit Capital Terms

- Useful Life Defined by Federal Transit Administration
  - Based on vehicle age and miles
    - Measured and tested
  - When a vehicle has reached its useful life, transit agencies can use FTA funds to buy a new one
- Useful Life Varies by Vehicle Type
  - Larger, heavier vehicles tend to have a longer "useful life"
    - 40' Buses 12 years
    - Smaller Demand Response Van 4 to 5 years

#### Chapel Hill Transit – Current Fleet





#### RTS Buses

- Mostly very old (1998, 1999 and 2001)
- Vehicles no longer manufactured
- Highest priority for replacement
- Use as little as possible

#### Conventional Bus

- Purchased in 20 in 2007 –
   2009, plus 4 in 2012
- Cost about \$440,0000 per vehicle
- Primarily used for local service

#### Chapel Hill Transit – Current Fleet



#### Articulated Vehicles ("Artics")

- Six purchased between 20007 and 2009
- Some hybrid-electric vehicles
- Cost \$650,000 per bus (more for hybrids)
- Primarily used for express routes/park and ride lot service



#### Hybrid Electric Vehicles

- Purchased in 13 between 2007 and 2009
  - Air quality funds
- An additional 15 purchased in 2012
- Cost \$550,0000 per vehicle
- Primarily used for local service

#### Chapel Hill Transit – Current Fleet



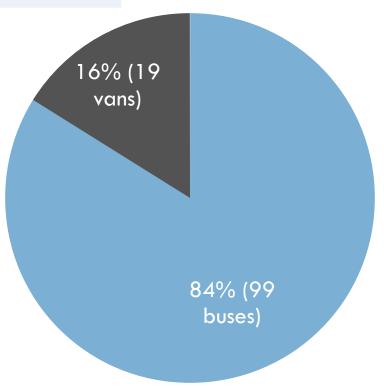
- Vans and Light Duty Vehicles
  - Shorter life ~ 5 to 7 years
  - Cost \$75,000 per vehicle
  - Primarily used for EZ Rider service
  - Replaced six in 2014





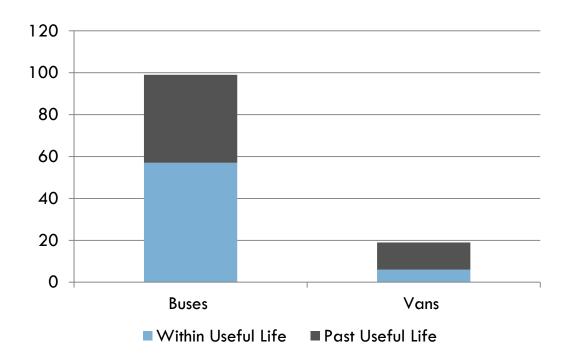
# **CHT Fleet Size and Composition**

Vehicle Type	Size of Fleet	Per Unit Cost (Average 2014)
Buses	99	\$500,000
Vans	19	\$75,000

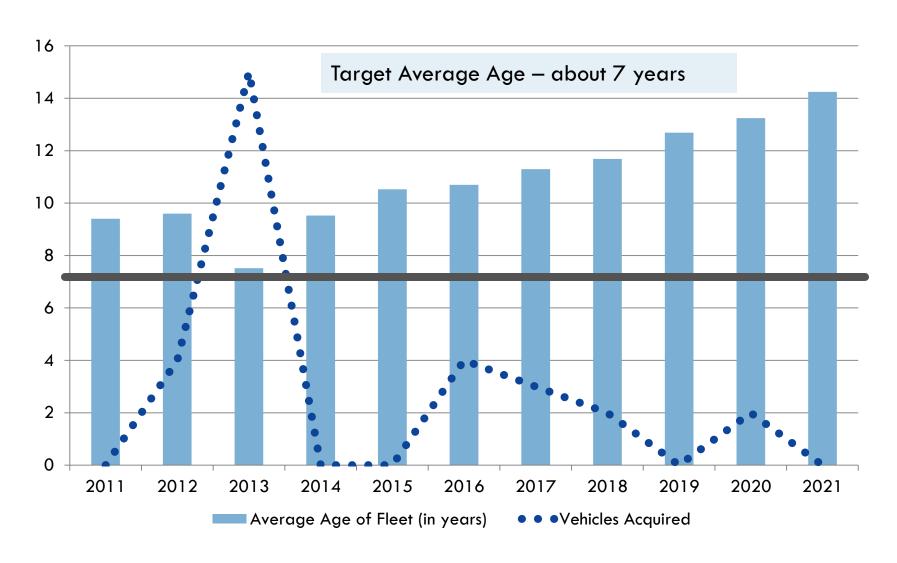


# **CHT Fleet Replacement Needs**

Vehicle Type	Size of Fleet	Number Past Useful Life	Average Per Unit Cost	Estimated Cost (2014)
Buses	99	42 (42%)	\$500,000	\$21 million
Vans	19	13 (68%)	\$75,000	\$1 million



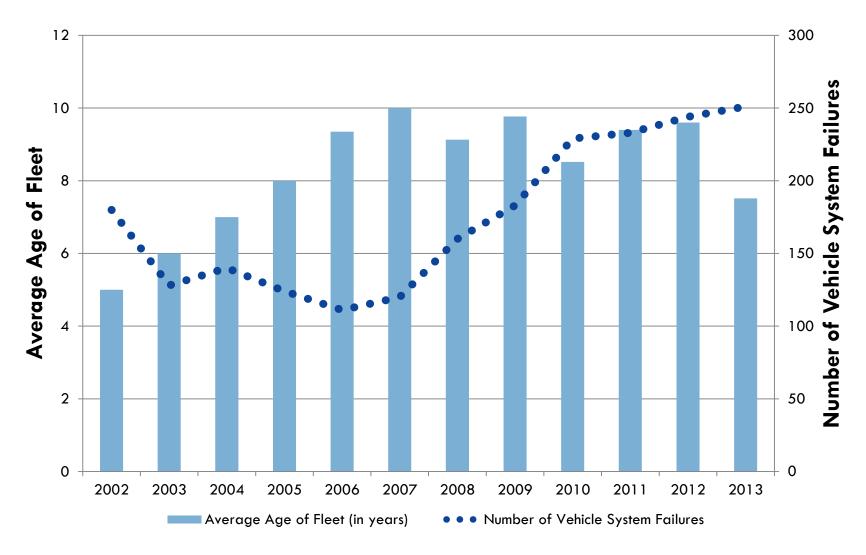
#### Fixed-Route Vehicles – Planned Purchases & Average Age



#### State of System – Vehicles

- Impacts on Transit Riders
  - Comfort and reliability
- Service Disruptions
  - More road calls decreased service reliability
  - More staff out on road
  - Requires additional maintenance staff
- Increased Maintenance Costs
  - 37 RTS buses past useful life:
    - Vehicles/parts ceased production 2002
    - Parts increasingly difficult to find
    - More expensive to maintain
    - Older vehicles less fuel efficient and have higher emissions
- CHT is Unable to Increase Service especially during peak
  - Can't operate service without vehicles

# Average Age of Fleet and Vehicle Failures

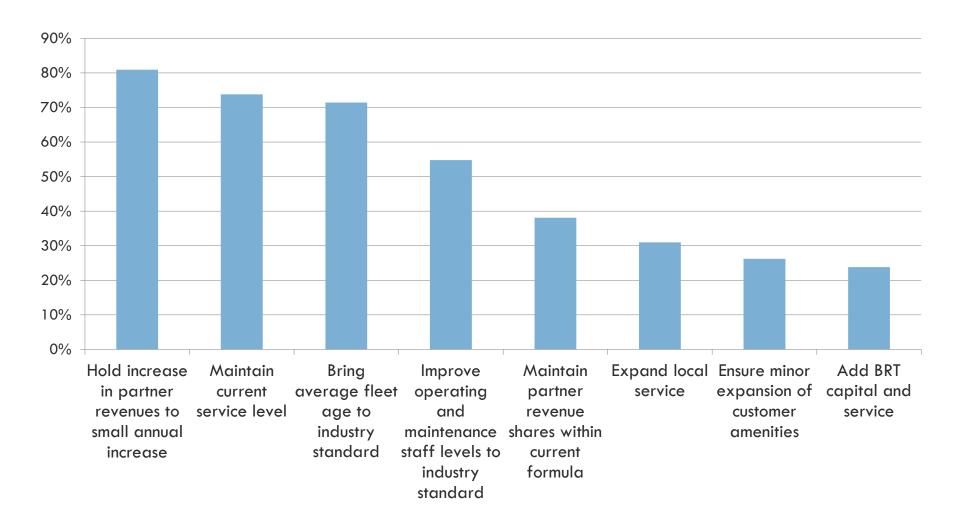




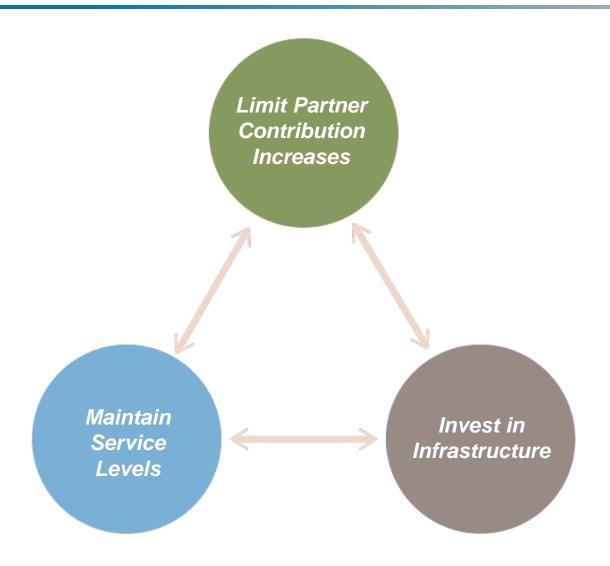
#### **Priorities and Needs**



# Partner Committee Priorities (Fall 2014)



# 2015 – Address Capital and Staffing Needs



#### 2015 - Address Capital and Staffing Needs

#### Developing Capital Plan

- Address immediate vehicle needs
- Ensure entire system is capitalized appropriately
  - Vehicle Replacement
  - Passenger facilities
  - Park and Ride facilities
  - Operations and Maintenance facility

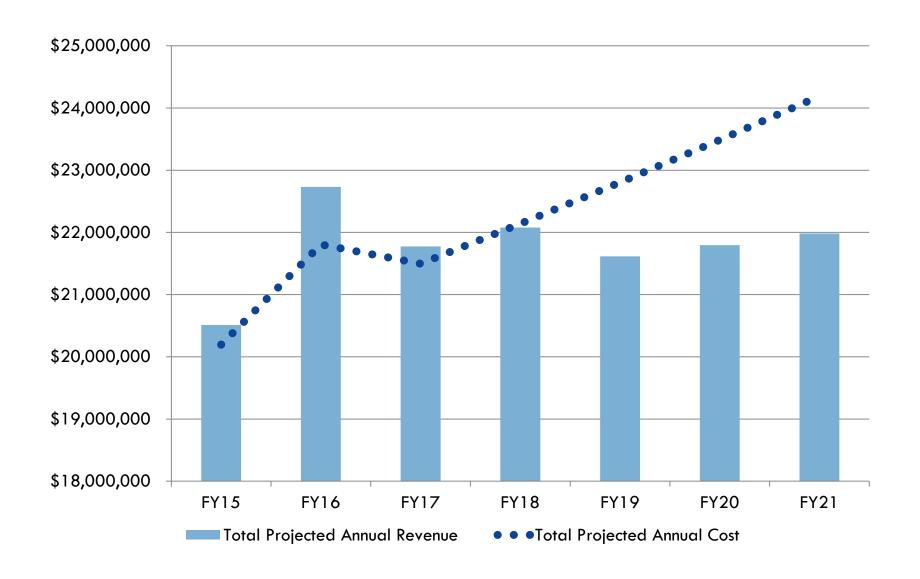
#### Creating Staffing Plan

- Address immediate need to add staff.
  - Hire, train, and retain
- Staffing plan to ensure ongoing needs are met

#### **Future Needs**

- Estimated Need \$80 million over Next 10 Years
  - Funds are for additional revenues only
    - Capital requirements roughly \$41 million
    - Operational needs roughly \$39 million
- Estimate Does Not Include Service Expansion
  - Replaces existing vehicle fleet, plus some facility repair
  - Addresses staffing needs

#### Future Needs - Revenue Scenario





# **Opportunities**



### **Potential Opportunities**

- Orange County Bus and Rail Investment Plan
- Reduce Service Levels
- Additional Revenue Sources (Fares)
- Finance Vehicle Purchases/Lease Vehicles
- Increase Local Taxes/Partner Contributions

### Orange County Bus and Rail Investment Plan

- New (2012) Revenues for Transit in Orange County
  - One-half Cent Sales Tax
  - New Vehicle Registration Fees
    - New fees <u>and</u> inflation adjustments
- Full Year Revenues Estimated at \$6.7 million All Sources
  - Most for regional services and future light rail
- Existing Service (Chapel Hill Transit) has Access to New Vehicle Registration Fee Revenues Only
  - Estimated revenue \$338,000
  - Assumed growth rate for revenue source 2%
  - Already assumed in financial projections

### Reduce Service/Operate Fewer Routes

#### **Opportunities**

 Potential strategy to reduce cost and demands on capital resources

- Big impact on riders
- Contrary to CHT Partner priorities and community goals
- Less service results in fewer federal and state funds
- Funding agreements challenge service reductions

#### Fares and User Fees

#### **Opportunities**

Shares costs with users

- Requires capital investment (fare boxes)
- Will impact service operations and staffing
- Will impact ridership

### Leasing and Debt Financing

#### **Opportunities**

- Allows CHT to acquire vehicles relatively quickly
- Spreads costs evenly over several years
- Town of Chapel Hill already has vehicle leasing program

- Current governance structure means Town of Chapel Hill alone would hold the debt
- Adds financing costs

### Raise Taxes/Partner Contributions

#### **Opportunities**

- Increase funding to system needs
- Share burden across partners

- Contrary to CHT Partner priorities
- Just raised taxes and increased fees

### **Next Steps**

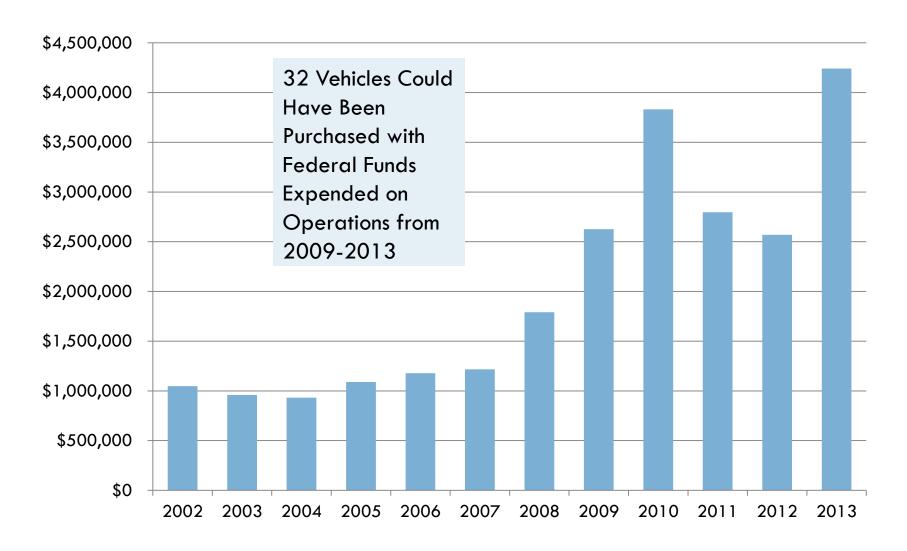
- Gather input from Town of Chapel Hill Council, Carrboro Board of Aldermen and UNC on overall direction
- Expand analysis of leasing/vehicle financing concept
- Continue to work with CHT Partners on issues in partnership agreement related to issuance of debt
- Examine fare potential (with CHT Partners)
- Continue work on longer-term capital and staffing plans



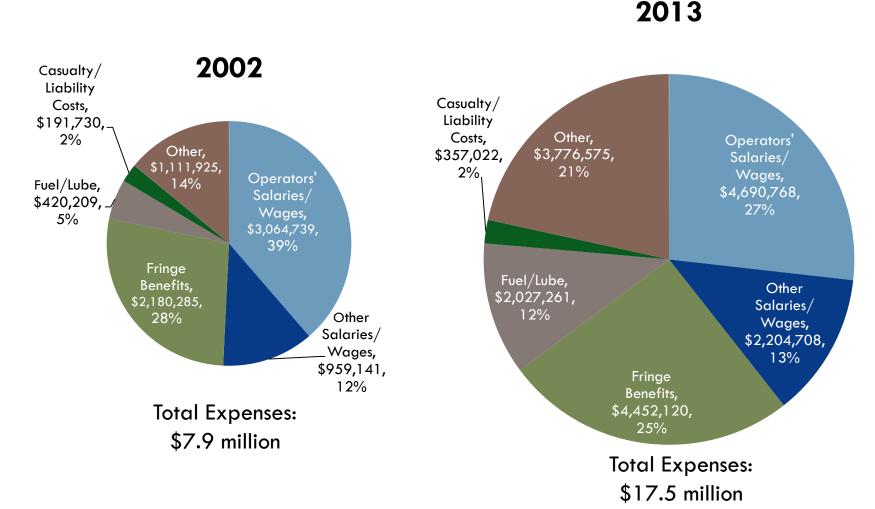
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### Revenue Trends: Federal Funds Expended on Operations



# How We are Spending Money has Changed



### Transit/Maintenance Supervisors

- Transit Supervisor Functions Dispatch, Operator Evaluation, Service Supervision, Accident Investigation, Training
- Current ratio of supervisors to operators is about 1:50
  - Operator Performance Evaluation
    - 2 drive behind evaluations per year
    - 2 ride along evaluations per year
  - Requires a ratio of 1:33 to complete evaluations
  - Currently about 80% completed each year

## Transit/Maintenance Supervisors

- Maintenance Supervisor Functions Work assignment and distribution, quality control, safety, personnel evaluation, records management
- Currently garage is staffed 20 hours per day
- Four hours per day there are no supervisors on site
  - Safety requires at least two people on the floor at all times
  - Incidents/breakdowns occasionally require all staff away form base

### Opportunity: Governance

- Re-organize/restructure Chapel Hill Transit
  - Stand alone transit agency
    - Water and Sewer Authority
  - Contract rather than operate service
  - Merge with existing agency (TTA)
- Potential to increase flexibility
- Town would still need to fund the system
  - Presently no new taxing authority to support new agency

### Potential Strategies: Fares

#### **Advantages**

- Analysis suggests some revenue could be realized
  - Some revenue could be realized

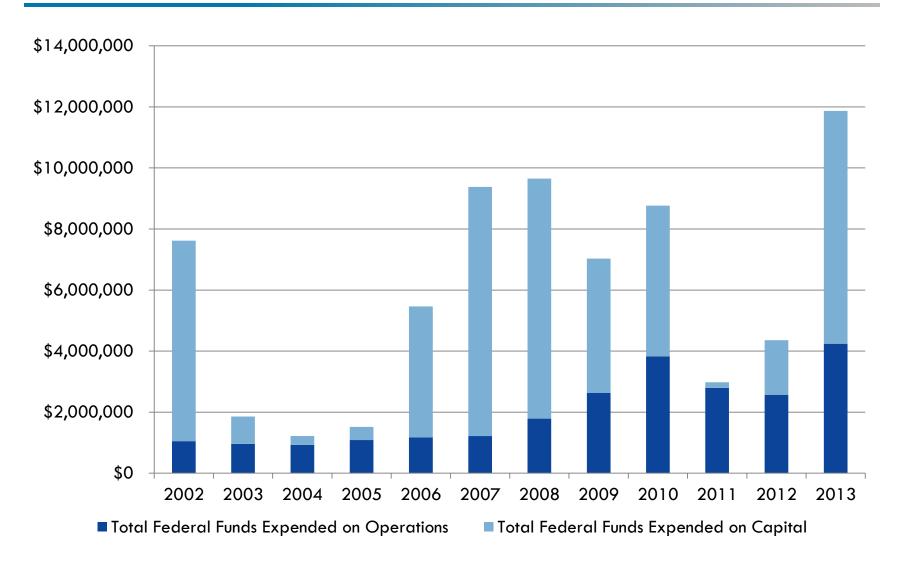
#### **Disadvantages**

- Requires capital investment
- Operational impact
  - Increase vehicle dwell time
- Staffing impact
  - Sell/manage fare media
  - Manage cash resources
- Loss in ridership
- Will vary with fare charges
  - Ridership losses due to fare implementation could affect funding allocation to CHT

### Fare Analysis – Assumptions Revenue Estimate

- Assumes UNC riders continue with existing arrangement and do not pay a cash fare
- Assumes no federal funds are used for purchasing capital equipment
  - Initial capital investment is estimated to be approximately \$1.4 million to \$2.1 million
  - Annual operating costs are estimated at \$504,000
- Assumes an additional 1.5 seconds is needed for each individual boarding a CHT vehicle
- Assumes fixed-route ridership losses ranging from a low of 28% to a high of 39%

### Revenue Trends: Federal Funding



## Staffing Levels – Peer Systems

